

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

SANITARY DISTRICT OF	)	
DECATUR,	)	
	)	
Petitioner,	)	
	)	
v.	)	PCB 14-111
	)	(Variance – Water)
ILLINOIS ENVIRONMENTAL	)	
PROTECTION AGENCY,	)	
	)	
Respondent.	)	

**NOTICE OF FILING**

TO: Mr. John T. Therriault	Carol Webb, Esq.
Assistant Clerk of the Board	Hearing Officer
Illinois Pollution Control Board	Illinois Pollution Control Board
100 W. Randolph Street	1021 North Grand Avenue East
Suite 11-500	Post Office Box 19274
Chicago, Illinois 60601	Springfield, Illinois 62794-9274
<b>(VIA ELECTRONIC MAIL)</b>	<b>(VIA FIRST CLASS MAIL)</b>

PLEASE TAKE NOTICE that I have today filed with the Office of the Clerk of the Illinois Pollution Control Board the **PETITIONER'S MOTION TO EXTEND STAY OF THE PROCEEDING** and **NOTICE OF OPEN WAIVER OF THE DECISION DEADLINE** copies of which are herewith served upon you.

Respectfully submitted,

SANITARY DISTRICT OF DECATUR,

Dated: October 1, 2014

By: /s/Katherine D. Hodge  
Katherine D. Hodge

Katherine D. Hodge  
HODGE DWYER & DRIVER  
3150 Roland Avenue  
Post Office Box 5776  
Springfield, Illinois 62705-5776  
(217) 523-4900

**CERTIFICATE OF SERVICE**

I, Katherine D. Hodge, the undersigned, hereby certify that I have served the attached PETITIONER'S MOTION TO EXTEND STAY OF THE PROCEEDING and NOTICE OF OPEN WAIVER OF THE DECISION DEADLINE, upon:

Mr. John T. Therriault  
Assistant Clerk of the Board  
Illinois Pollution Control Board  
100 West Randolph Street, Suite 11-500  
Chicago, Illinois 60601

via electronic mail on October 1, 2014; and upon:

Sara Terranova, Esq.  
Division of Legal Counsel  
Illinois Environmental Protection Agency  
1021 North Grand Avenue East  
Post Office Box 19276  
Springfield, Illinois 62794-9276

Carol Webb, Esq.  
Hearing Officer  
Illinois Pollution Control Board  
1021 North Grand Avenue East  
Post Office Box 19274  
Springfield, Illinois 62794-9274

Division Chief of Environmental Enforcement  
Office of the Attorney General  
69 West Washington Street  
Chicago, Illinois 60602

Office of Legal Services  
IL Department of Natural Resources  
One Natural Resources Way  
Springfield, IL 62702-1271

depositing said documents in the United States Mail, postage prepaid, in Springfield, Illinois, on October 1, 2014.

/s/Katherine D. Hodge

Katherine D. Hodge

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**PETITIONER'S MOTION TO EXTEND STAY OF THE PROCEEDING**

NOW COMES Petitioner, SANITARY DISTRICT OF DECATUR (“District” or “Petitioner”), by and through its attorneys, HODGE DWYER & DRIVER, and pursuant to 35 Ill. Admin. Code § 101.514, hereby requests that the Illinois Pollution Control Board (“Board”) grant this Motion to Extend Stay of the Proceeding until April 1, 2015. In support of its motion, Petitioner states as follows:

1. On June 15, 2009, the District first sought a variance from the Board’s general use water quality standards for nickel and zinc at Section 302.208(e) of the Board’s regulations (35 Ill. Admin. Code § 302.208(e)) and from Section 304.105 of the Board’s regulations (35 Ill. Admin. Code § 304.105) as it applies to establishing water quality based effluent limits.

2. On July 30, 2009, the Illinois Environmental Protection Agency (“Illinois EPA” or “Agency”) filed its Recommendation recommending that the Board grant the variance. Under the heading of Consistency With Federal Law, the Agency stated as follows:

25. There are no applicable federal laws or regulations that preclude the granting of this variance. The State of Illinois has

been delegated by the Administrator of the United States Environmental Protection Agency to administer the National Pollutant Discharge Elimination System for discharges into navigable waters within its jurisdiction under Section 402(b) of the Clean Water Act. 33 U.S.C. 1342(b) (2008).

Agency Recommendation at 9, PCB No. 09-125 (Ill.Pol.Control.Bd. July 30, 2009).

3. On January 7, 2010, the Board granted the variance, subject to specified conditions, in an Opinion and Order in PCB 09-125. ("Initial Variance"). The Initial Variance began on January 7, 2010, and ends on July 1, 2014.

4. On February 21, 2014, the District filed its Petition for Extension of Variance ("Petition") requesting a one-year extension of its Initial Variance for the continued discharge of nickel from its wastewater treatment plant located in Decatur, Macon County, Illinois, into the Sangamon River, pursuant to the terms and conditions outlined in the Petition.

5. On March 6, 2014, the Board accepted the Petition.

6. On April 7, 2014, the Agency filed its Recommendation, stating in pertinent part, as follow:

Given that the District needs to perform additional Biotic Ligand Model ("BLM") work and ADM has yet to implement new pretreatment technology to reduce nickel, the District is clearly in need of additional time by which to achieve compliance with the applicable nickel water quality standard. The Agency believes that additional time of one year would be sufficient to complete the appropriate BLM research required to validate the resulting site-specific nickel standard and file a petition with the Board. This additional time would also allow the District to conduct the confirmatory Water Effects Ratio ("WER") testing, should it choose to do so. The request to seek this additional time through a variance however must comply with state as well as federal requirements. As discussed in detail under the Consistency With Federal Law heading, the District has failed to comply with the mandatory federal requirements. The District maintains that there is no valid current applicable federal law or regulation that precludes the Board's granting the District's variance extension request. However, under US EPA's regulations and interpretations, the

District can only remove a designated use specified in section 101(a)(2) of the CWA, or a subcategory thereof, if, among other things, the District demonstrates that it is not feasible to attain the designated use for one of the reasons specified at 40 CFR 131.10(g).

Based on the totality of the factors stated above, the Illinois EPA recommends that the Board DENY the Petitioner's request for an extension of variance from water quality standards for nickel at Section 302.208(e) of the Board's regulations (35 Ill. Adm. Code 302.208(e)) and from Section 304.105 of the Board's regulations (35 Ill. Adm. Code 304.105) as it applies to establishing water quality based effluent limits.

Agency Recommendation at 15-16 (Ill.Pol.Control.Bd. Apr. 7, 2014).

7. On April 17, 2014, the District met with Illinois EPA to discuss the pending request for variance extension, as well as issues associated with the recent federal directive regarding "consistency with federal law" for water variances.

8. On April 21, 2014, the District filed a Motion to Stay the Proceeding and a Waiver of the Decision Deadline until December 31, 2014.

9. On May 1, 2014, the Board granted the motion to stay until October 1, 2014, as the District provided a waiver of the decision deadline only until December 31, 2014. The Board stated in its Opinion and Order "if a proper waiver is filed, an additional stay will be considered." Opinion and Order at 1, PCB 14-111 (Ill.Pol.Control.Bd. May 1, 2014).

10. On June 30, 2014, the District filed a petition for a site-specific rulemaking seeking to establish an alternative chronic water quality standard for nickel. Petition for Site Specific Rule, R14-24 (Ill.Pol.Control.Bd. June 30, 2014).

11. On August 29, 2014, the District filed a status report in the site-specific rulemaking, R14-24. The District is continuing to engage in discussions with USEPA

concerning the technical studies at issue in the rulemaking proceeding. Status Report, R14-24 (Ill.Pol.Control.Bd. Aug. 29, 2014).

12. The District hereby files its Motion to Extend Stay of this Variance Proceeding, requesting an extension of the stay from October 1, 2014 to April 1, 2015.

13. On this same date, Petitioner filed an Open Waiver of the Decision Deadline.

14. The additional time requested, until April 1, 2015, should allow the parties to make meaningful progress in this matter. Also, the District will submit a Status Report to the Board on or before December 31, 2014. Finally, the District requests that all pending deadlines for any responses be stayed, as necessary, to accommodate this Motion to Extend Stay of the Proceeding and the Open Waiver of the Decision Deadline.

15. The Illinois EPA has no objection to this Motion to Extend Stay of the Proceeding.

WHEREFORE, Petitioner, SANITARY DISTRICT OF DECATUR, moves the Illinois Pollution Control Board grant this Motion to Extend Stay of the Proceeding until April 1, 2015.

Respectfully submitted,

SANITARY DISTRICT OF DECATUR,

Dated: October 1, 2014

By: /s/Katherine D. Hodge  
Katherine D. Hodge

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HODGE DWYER & DRIVER  
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**NOTICE OF OPEN WAIVER OF DECISION DEADLINE**

NOW COMES Petitioner, SANITARY DISTRICT OF DECATUR (“District” or “Petitioner”), by and through its attorneys, HODGE DWYER & DRIVER, pursuant to 35 Ill. Admin. Code § 101.308(c)(1), hereby agrees to an open waiver of the statutory 120-day decision deadline for final action by the Illinois Pollution Control Board (“Board”) in this above-referenced proceeding. In support of this Notice, Petitioner states as follows:

1. On June 15, 2009, the District first sought a variance from the Board’s general use water quality standards for nickel and zinc at Section 302.208(e) of the Board’s regulations (35 Ill. Admin. Code § 302.208(e)) and from Section 304.105 of the Board’s regulations (35 Ill. Admin. Code § 304.105) as it applies to establishing water quality based effluent limits.

2. On July 30, 2009, the Illinois Environmental Protection Agency (“Illinois EPA” or “Agency”) filed its Recommendation recommending that the Board grant the variance. Under the heading of Consistency With Federal Law, the Agency stated as follows:

25. There are no applicable federal laws or regulations that preclude the granting of this variance. The State of Illinois has been delegated by

the Administrator of the United States Environmental Protection Agency to administer the National Pollutant Discharge Elimination System for discharges into navigable waters within its jurisdiction under Section 402(b) of the Clean Water Act. 33 U.S.C. 1342(b) (2008).

Agency Recommendation at 9 (Ill.Pol.Control.Bd. July 30, 2009) PCB No. 09-125.

3. On January 7, 2010, the Board granted the variance, subject to specified conditions, in an Opinion and Order in PCB 09-125. ("Initial Variance"). The Initial Variance began on January 7, 2010, and ends on July 1, 2014.

4. On February 21, 2014, the District filed its Petition for Extension of Variance ("Petition") requesting a one-year extension of its Initial Variance for the continued discharge of nickel from its wastewater treatment plant located in Decatur, Macon County, Illinois, into the Sangamon River, pursuant to the terms and conditions outlined in the Petition.

5. On March 6, 2014, the Board accepted Petitioner's Petition for Extension of Variance.

6. On April 21, 2014, Petitioner filed a Waiver of the Decision Deadline until December 31, 2014, which is the current deadline.

WHEREFORE, Petitioner, SANITARY DISTRICT OF DECATUR, prays that the Illinois Pollution Control Board accept this open waiver of the statutory 120-day decision deadline for final action on Petitioner's Petition for Extension of Variance. In so doing, the District reiterates its prior request that the variance extension be sequential with the terms of the Initial Variance and notes that it filed the Petition for Extension of



Variance more than 120 days prior to termination of the Initial Variance as required by  
35 Ill. Admin. Code § 104.210.

Respectfully submitted,

SANITARY DISTRICT OF DECATUR,

Dated: October 1, 2014

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